## **New York City Board of Standards & Appeals**

## TRANSCRIPTION OF TAPE

Case #74-07-BZ.

610 West 70th Street, Borough of Manhattan.

*4-15-08*.

I	MS. MATIAS: Item number four. Calendar number 74-
2	07-BZ. 610 West 70 <sup>th</sup> Street, Manhattan. Congregation Shearith Israel, Friedman and
3	Gotbaum.
4	MR. FREEMAN: Good afternoon, Madam Chair,
5	Commissioners. I'm here on behalf of the applicant.
6	We were at the Executive Session and Shelly Friedman asked me to be the
7	principal here since most of the questions seem to be focused on at least, initially, the
8	financial analysis.
9	CHAIR SRINIVASAN: All right. There's one whole
10	other part which had to do with the programmatic needs and reinforcing that in a revised
11	statement which really does speak to the case law that gives deference to religious
12	institutions as well as the program and as it's defined by the institute.
13	MR. FREEMAN: Okay. Well, you can start with me.
14	CHAIR SRINIVASAN: All right. Yes, we did have some
15	comments on the recent financials. Commissioner Ottley-Brown.
16	COMM. OTTLEY-BROWN: Yes. My comments
17	concerned your price per foot for the development and the comparables that you used
18	because it seems like the comparables were adjusted to such an extent that I'm not sure
19	that they were really comparable to begin with, because you've got several adjustments.
20	You've got two locational adjustments on the R-10 as well as various other adjustments
21	bringing your adjustments to well over one and a half times your comparable's price.
22	MR. FREEMAN: Well, we made it we discussed this,
23	think, at the prior hearing.

24	We make adjustments locationally for two factors, one geographic location, for
25	example, something on West End Avenue is not geographically comparable to something
26	which is 100 feet off of Central Park West. So, that's one type of adjustment we make.
27	I think we provided narratives which describe what they are.
28	The other adjustment we made had to do with the fact that at the request of the
29	Board, we looked at only the residential portions of the building which in the case of both
30	the as-of-right building and proposed buildings are at the upper floors and, in the as-of-
31	right that we analyzed also had views of Central Park.
32	So, if you're only buying the premium space as compared to the ground floor
33	space, then we feel that an adjustment in value is appropriate. There's a big difference
34	between the second floor of a building and the upper floors of a building.
35	So, those are the two locational adjustments that we made, one for geographic and
36	the other for location within the building. Relative to views, relative to the height, upper
37	floors are always at a premium.
38	CHAIR SRINIVASAN: All right. But, what you've done
39	is you've looked at the R-8 (b) and then you've looked at the R-10 (a)?
40	MR. FREEMAN: We came up with different values. The
41	R-8 portion of the building, at the time we did the analysis, was on the west side of the
42	building and represented one floor and it was adjusted significantly less than the R-10
43	portion of the building. So that the R-10 portion of the building, which was higher and in
44	a tower portion of the building and did have Central Park views, that was about 74
45	percent of the residential area that had that characteristic.

40	The other 26 percent of the building was residential floor area and it was in the R-
4	8 and the difference was, I think the R-8 portion of the building was valued at about \$590
48	a foot and the R-10 portion of the building was valued higher than that.
49	CHAIR SRINIVASAN: All right. I know that the
50	opposition had papers and they talked about the fact that actually from a zoning
5	prospective you may be limited because of the Sliver rule.
52	I think it's worthwhile to just go back to your original analysis that you gave us in
5.	October where you looked at all the rights in terms of an R-8 (b) comparable and I can
54	understand if you want to do your adjustments according to that. I think you were at \$500
5:	and if you want to adjust for location and for location meaning from one neighborhood
50	to another neighborhood and location within the building, it's one thing. But, it seems
5	7 that it somehow got overcomplicated.
5	You were at about \$500 per square foot in your initial analysis, isn't that correct?
5	And, I just want to go on that, I think, based on subsequent things that we asked you to do
6	which is, essentially, remove the rights that are attributed towards the synagogue space
6	and take that out of your equation.
6	Why can't you just go back to those numbers and just take out the synagogue
6	3 space?
6.	4 MR. FREEMAN: We'll take out
6	5 CHAIR SRINIVASAN: And, look at the adjustments that
6	f relate to the R-8 (b).
6	7 MR. FREEMAN: We will take a look at that.

68	CHAIR SRINIVASAN: I think you'll get a site value that
69	is more credible than what we're seeing right now.
70	MR. FREEMAN: Okay. We will do that, Madam Chair.
71	I think in our last submission, the March 11th submission, we did look at R-8
72	comparables and we made adjustments and that's where we wound up with an average of
73	about \$590, given the location within the building.
74	CHAIR SRINIVASAN: I know but
75	MR. FREEMAN: I have to point out that when we did our
76	initial analysis, we looked at the building in a different way and we gave an average
77	dollars per square foot for the whole building, including the community facility space
78	which means that the \$500 included second floor level, third floor level, fourth floor
79	level.
80	If you're only looking at the upper portions of the building, I think that you're
81	going to wind up not with \$500 a foot and I don't want to mislead the Board into thinking
82	that \$500 is the place to start.
83	CHAIR SRINIVASAN: No, I understand that. And, in
84	fact, in your recent analysis, it went up to about \$590
85	MR. FREEMAN: Yes. That's what it
86	CHAIR SRINIVASAN: based on location and within
87	the building, itself, which is the higher floors.
88	I think we're concerned because after that, you've adjusted this based on this R-
89	10 portion, which has increased the average value to \$750.

90	So, it seems that we're looking at a value which is close in the range of \$590,
91	\$600.
92	MR. FREEMAN: We'll take another look at it and we did
93	in response to the questions that came up.
94	I just want to point out that the reason that the R-10 portion of the building was
95	valued as high as it was is because in the configuration of that building, it had real
96	Central Park views.
97	CHAIR SRINIVASAN: I understand that.
98	MR. FREEMAN: And, the \$590 that we arrived at for R-8
99	is for that portion of the building which was essentially one residential floor on the west
100	side of the building with only, if at all, Central Park views that would be oblique on 70 <sup>th</sup>
101	Street.
102	CHAIR SRINIVASAN: That's fine, Mr. Freeman, but I
103	think we're questioning whether you can actually build the Sliver building given that
104	there are other zoning rules that may adjust
105	MR. FREEMAN: No, I understand that.
106	CHAIR SRINIVASAN: So, that's, I think, the reason why
107	there is some concern on the Board's part of whether you can actually get Central Park
108	views and so we think a more reasonable analysis is to essentially take that out of the
109	equation.
110	It's a more conservative approach but I think it would be more credible.
111	MR. FREEMAN: Well, we'll be glad to do that. That
112	leads to a second series of questions that came out of the Executive Session and I'm not

113	sure where, since I don't do the zoning analysis, I just reflect what's done by the
114	architect.
115	I think that we're uncertain as to what is the as-of-right building that the Board
116	would like to see us analyze because the square footage if the building
117	CHAIR SRINIVASAN: I think you should go back to
118	your initial as-of-right, which is the mixed community facility and residential within R-8,
119	the envelope. That was the threshold issue which you started off with and then you could
120	look at the two alternatives that you provided to us now which is your current proposal
121	and your lesser variance alternative.
122	MR. FREEMAN: Okay. I need to review that. It's with
123	the architect.
124	CHAIR SRINIVASAN: Fine.
125	MR. FREEMAN: So, it's unclear to me as to whether the
126	use, if you use the R-8 bulk, you can, in fact, achieve the full floor area
127	CHAIR SRINIVASAN: All right.
128	MR. FREEMAN: that's been discussed both with the
129	Board and Board staff as well as so, if we're talking about an overall reduction in floor
130	area treating the entire site as if it was R-8, that's something that I'm confused about and
131	I think we need to have some clarification on that because it's not clear to me whether or
132	not if we look at the site, which has an R-10 portion and an R-8 portion, we arrive at
133	and we've discussed that, a certain amount of floor area.

134	If we then apply the R-8 bulk completely to that, I'm not sure whether that floor
135	area can be achieved in building because the R-8 bulk provisions cut off what the floor
136	area is that you would have.
137	CHAIR SRINIVASAN: Isn't that what the trust of your
138	analysis showed? That, in fact, you cannot accommodate that because of the location of
139	the existing building and the portion which is developable?
140	MR. FREEMAN: If we don't use the R-10 floor area for
141	the R-10 portion of the site. If we look at it all as if it were the R-8 bulk applying
142	completely across the site, then we would wind up with a less than the bulk that the site
143	would afford with consideration of the R-10 portion.
144	And, I'm not saying what it is. I just want to understand that that's what you'd
145	like us to look at; R-8 bulk regulations applied across that lot which, I think, reduces the
146	amount of floor area that could be built.
147	CHAIR SRINIVASAN: Right. Because, I think we're
148	questioning the fact that leaving aside Landmarks, we're questioning whether you can get
149	an as-of-right bulk that can actually go up higher in the R-10 portion because of the
150	Sliver Rule.
151	MR. FREEMAN: I understood your question.
152	CHAIR SRINIVASAN: Right. So, we're actually to go
153	back your you came to this Board with an as-of-right proposal in your initial financial
154	analysis and said that it didn't work, right, and we subsequently asked you to make
155	adjustments; go back to that scenario and apply these adjustments, which is the site value

130	is going to drop and the portion that was valued for the synagogue space will be taken
157	out. And, you should look at your analysis for your as-of-right under those conditions.
158	MR. FREEMAN: Well, I will do that. But, we had that
159	being the case, I think we did analyze that alternative. It was not viewed as feasible
160	unless we throw away all the
161	CHAIR SRINIVASAN: I know. But, isn't that the
162	threshold that you have to show us; that, in fact, your as-of-right the as-of-right as a
163	part of the (b) finding, the as-of-right, you're supposed to show us that an as-of-right
164	alternative doesn't work, right? Otherwise, you're not making the (b) finding. So, what
165	is the question here?
166	MR. FREEMAN: But, I have a valuation question,
167	because we valued the property.
168	Right now there's roughly, I think, 19,000 square feet of residential floor area in
169	excess of the community facility's floor area.
170	CHAIR SRINIVASAN: Okay.
171	MR. FREEMAN: But, if you can't if you're saying that
172	is the maximum floor area then we can't build it on the site, then that's fine with me
173	because the valuation is based on that 19,000 square feet and change, and I don't have a
174	problem doing that. If we can't build it on the site, you know, we've done the analysis
175	where we beat the analysis and it's not you know, we will create an analysis that will
176	demonstrate that. I mean, I think we've already done it. We'll just (Unintelligible)
177	CHAIR SRINIVASAN: All right. And, just clarify to us
178	these numbers in terms of how you're identifying the square footage in terms of what is

179	your as-of-right bulk that you should be looking at in terms of the analysis for the (b)
180	finding? If you're saying it's 19,000 in change, just explain to us where that came from?
181	It's a larger lot, as you know, in terms of the entire zoning lot but there's a reason
182	why you're attributing that much to residential.
183	MR. FREEMAN: Yes. That's something we will show
184	you. I mean, we've reviewed that with the staff as well so I think that the square footage
185	number, based on what the amount of permitted floor is, given an R-10 portion and an R-
186	R-8 (b) portion.
187	If the R-8 (b) bulk is applied, then you can't achieve the full floor area that you're
188	permitted.
189	CHAIR SRINIVASAN: All right. Any other questions on
190	the financials? Commissioner Ottley-Brown.
191	COMM. OTTLEY-BROWN: No, I'm just having a little
192	trouble following the argument but I think I've got it.
193	CHAIR SRINIVASAN: All right. I think the other thing
194	to just look at since we've seen an analysis, which is what you provided to us right
195	now for your current proposal, that includes creating a complying court, am I right, in
196	understanding that? It's not the court that's been created right now but, otherwise,
197	basically, you are asking for the same height and setback that you asked for before?
198	MR. FREEMAN: Right.
199	CHAIR SRINIVASAN: You've done an analysis of that at
200	a certain site value and you've also looked at an alternative which is removable of the

.01	pentilouse and come back and say that that doesn't give you a return under these
202	assumptions.
203	I think what the Board is anticipating, a change in the site value. And, when you
204	look at these alternatives, again, it's we don't know what the number are. But, we're
205	not expecting you to change all the other assumptions to come up with something else.
206	I suspect what's going to happen is that the current proposal that you have right
207	now may not be a minimum variance.
208	And, I think you should I think it would be helpful to us that we don't see
209	shifting of numbers taking place except for the things that we're anticipating right now
210	which we've just said.
211	MR. FREEMAN: We'll try our best.
12	CHAIR SRINIVASAN: All right. And, so I think you
213	should look at whether the removal of the penthouse and the courtyard is really your
14	minimum variance or it's something else?
215	MR. FREEMAN: Well, we will revisit the courtyard, I
16	think, we've accepted and that's the revised proposal as the courtyard. The penthouse
217	removal is something that was not feasible at all.
218	And, if you'd like us to revisit that considering a reduced value, we'll be glad to
19	do it.
20	CHAIR SRINIVASAN: All right. Okay.
21	MR. FREEMAN: So, I think I understand the parameters.
22	The other question you said that there were some
23	COMM. OTTLEY-BROWN: Could I

224	CHAIR SRINIVASAN: Yes, of course. Commissioner
225	Ottley-Brown.
226	COMM. OTTLEY-BROWN: I just have a question.
227	With the proposed development with the courtyard without the penthouse, you're
228	suggesting that with the land values as high as they are and the site value as high as it is,
229	it would bring an investment of 1.94 percent.
230	If we're asking you to redo it and lower the price per floor for your site value,
231	why wouldn't that return go up and be a reasonable return?
232	MR. FREEMAN: I didn't say it wouldn't go up. I just
233	don't know whether it would be a reasonable return.
234	COMM. OTTLEY-BROWN: Because you should be
235	cutting out, what, roughly \$5 to \$6 million out of the site value?
236	MR. FREEMAN: I think that not necessarily. I mean, I
237	am going to revisit the R-8's but I'm not, at this point, prepared to accept that \$500 a foot
238	is what it would be.
239	We're going to revisit those and we'll see what they are given appropriate
240	adjustments because \$500 was what was based on an average among the community
241	facilities, (Unintelligible) of the second floor. We're still talking about the upper floors
242	of a building.
243	CHAIR SRINIVASAN: Right.
244	MR. FREEMAN: That was at \$590.
245	COMM. OTTLEY-BROWN: Right.

246	CHAIR SRINIVASAN: Right. That's what we're
247	anticipating.
248	COMM. OTTLEY-BROWN: We're anticipating it would
249	come in somewhere around \$590.
250	MR. FREEMAN: Well, we'll see what it is. I'm not
251	going to
252	CHAIR SRINIVASAN: Okay. So, we don't know how
253	it's in terms of the return whether it goes up to five percent? We just don't know.
254	You're going to basically show that to us.
255	But, I think, just in the same sort of trust as Commissioner Ottley-Brown is
256	saying, your current proposal which, I believe right now, is at 7.8 percent will also
257	increase.
258	MR. FREEMAN: The proposed development with the
259	courtyard is shown on the March 11 <sup>th</sup> analysis at 8.58.
260	CHAIR SRINIVASAN: Okay, 8.58.
261	MR. FREEMAN: However, I will point out and we've
262	discussing this with staff, that we used a square footage based on the staff zoning
263	calculations of about 17,500 square feet.
264	But, I think that the value that we've been discussing with the staff is really about
265	19,500 square feet and we need to resolve that because although the value per square foot
266	goes down, if the calculation is 2000 square feet more, if I just threw that in at the same
267	values, that would affect everything here so I can't do that in my head at the podium.

268	CHAIR SRINIVASAN: Mr. Freeman, you've already
269	mentioned at the podium today, you're talking about some 19,000 square feet. We've
270	already said explain to us where that number comes from and how you rationalize that as
271	an as-of-right FAR on the property, all right? So, I understand what you're saying but
272	it's different from the 17,000 or something that was used by
273	MR. FREEMAN: Right. So, that will there will be a
274	somewhat reduced value per square foot but there will also be some increase in square
275	footage over what was here so that would I have no idea where the numbers are going
276	to fall out.
277	COMM. OTTLEY-BROWN: You mean for proposal (a)
278	which is 20,309 gross built residential area with
279	CHAIR SRINIVASAN: I think just based on
280	COMM. OTTLEY-BROWN: a sellable area of
281	(Unintelligible)
282	CHAIR SRINIVASAN: I think just based on how they
283	determine the site value of a certain number of square feet which is, I think, seventeen
284	eighty or something
285	MR. FREEMAN: Commissioner, I'll those numbers
286	wouldn't change. The zoning floor area is what we're talking about and what you're
287	buying is zoning floor area so if the zoning floor area goes up a little bit and the value
288	comes down a bit, it gets too complicated for me to sit down at my computer and see
289	what happens.

290	CHAIR SRINIVASAN: All right. So, I think in your next
291	set of papers, if they're numbers that have changed, we expect the site value to change.
292	The determination of a site value is based part in per square feet which is 590 or
293	600 or versus 750 I believe something what it is right now and it's an adjustment
294	from 1700 to 1900.
295	As long as you, in your papers, clearly explain to us
296	MR. FREEMAN: That's what we'll do.
297	CHAIR SRINIVASAN: what those changes are, then I
298	think it would be clear about the assumptions.
299	MR. FREEMAN: We'll be glad to do that.
300	CHAIR SRINIVASAN: Commissioner Ottley-Brown.
301	COMM. OTTLEY-BROWN: Yes. That will be fine as
302	long as he justifies
303	MR. FREEMAN: You know, I mean I appreciate that this
304	has been going on a long time and there has been changes and assumptions and changes
305	in a way we've been asked to look at it, so we'll try to do it in a way that's clearer in our
306	next submission so that at least we're all on the same page.
307	CHAIR SRINIVASAN: All right. And, if there have been
308	subsequent papers that have been entered into the record from the opposition which
309	relates to the financials I don't know if you have had a chance to rebut some of the
310	recent submissions I think Commissioner Montanez there was, I think, a recent
311	submission. I don't know if you've been able to get a chance to look at that.

312	MR. FREEMAN: I don't know if we've gotten that one
313	even.
314	COMM. MONTANZEZ: Well, there seemed to be some
315	discussion about the actual process of evaluation and whether the proper process has been
316	followed.
317	MR. FREEMAN: I had seen their previous submission
318	that was a question that was asked. We responded to that.
319	If there has been something subsequent in terms of a response to our response,
320	then we'll address that but I think our response in the first instance was that the material
321	provided by the opposition was not, in fact, anything other than a critique. And, the
322	information provided was information that was simply verbatim information. There were
323	no adjustments. There were no discussion as how assumptions were made by the
324	opposition and I think we responded to that.
325	So, to our mind and we've said it before, a list is not the same as an evaluation.
326	CHAIR SRINIVASAN: All right. I think its papers that
327	were submitted on April 11 <sup>th</sup> from James Mulford so
328	MR. FREEMAN: I haven't even seen those.
329	CHAIR SRINIVASAN: All right. So, I know it came late
330	but it's in the record and it's, I think, worth reviewing.
331	MR. FREEMAN: We'll read it and respond.
332	CHAIR SRINIVASAN: Okay.
333	MR. FREEMAN: Now, if there are any other questions
334	that I can take back with me unrelated to the financial

335	COMM. MONTANEZ: Yes. There was one other
336	question about the financials.
337	These factors that you apply, is there any way to provide a basis of their
338	magnitude, you know, of how you obtain these factors that, you know, increase the
339	comparables by fifty, sixty, percent?
340	MR. FREEMAN: Well, I think that there's no set of
341	references you could go to since the most important aspect of evaluation is looking at the
342	differences between one location and another. There's no rulebook of factors.
343	COMM. MONTANEZ: Well, there seem to be large
344	round numbers. I was wondering how you came up with those factors.
345	MR. FREEMAN: We come up with it based on taking a
346	look at how the market changes over time.
347	I mean, it's the same method that was used in opposition papers, for example; in
348	the analysis of co-op values. There were round numbers.
349	COMM. MARTINEZ: So, it's a subjective analysis?
350	MR. FREEMAN: It's a subjective analysis but subjective
351	in the sense that it's not a lay person's analysis. It's subjective relative to the experience
352	of whoever is doing the analysis.
353	So, for example, you know, when someone uses a value of thirty percent to
354	identify the difference between a Central Park view or another which, I believe, was in
355	the co-op analysis that was provided, that's not very different than the numbers that we
356	came up with in a previous response that we showed just based on other statistics that
357	a range of difference between a property with a Central Park view or not was something

338	that was valued within the thirty percent range and it's reflected, also, in terms of the
359	difference in valuation that the tax assessor might apply to a property in the mid-block as
360	opposed to a property on Central Park West.
361	But, there's not a hard and fast rule. It is at some point becomes subjective. It's
362	empirical.
363	CHAIR SRINIVASAN: All right. But, the methodology is
364	typically you have a series of adjustment factors, whether it's location, time
365	MR. FREEMAN: Right.
366	CHAIR SRINIVASAN: views, zoning, size of the lot
367	and then you have you add, subject and you come to a cumulative adjustment
368	MR. FREEMAN: That's right.
369	CHAIR SRINIVASAN: which is 1., whatever the
370	number is.
371	MR. FREEMAN: Whatever it is. It is really
372	(Unintelligible) some multiplication.
373	CHAIR SRINIVASAN: And, it's basically an add and
374	subtraction of the all the various adjustments, is that correct?
375	MR. FREEMAN: It's, in effect, the same, except that
376	they're multiplied. It's an across the line multiplication.
377	So, when we have a cumulative adjustment factor of, let's say, ten percent, that's
378	the result of the relationship between all of the other factors that arise at the
379	accumulation

380 You know, there are appraisal textbooks and we use a methodology there but they 381 don't tell you that in this case or that case this is the adjustment factor that you would 382 provide. 383 CHAIR SRINIVASAN: Okay. It seems like the highest 384 adjustment factor was really in the R-10 and we're assuming that that's not going to be a 385 part of the next analysis and that's where you were getting to like 1.56. 386 MR. FREEMAN: Well, actually, we went back and 387 looked at that. And, the R-10 properties, just in terms of a raw transaction without 388 adjustment, and a lot of it has to do with maybe where they're located because the city 389 doesn't zone everyplace R-10; tend to have transactional prices unadjusted higher than an 390 R-8 (b). 391 I mean, it's just a fact. If you go back and look at the raw data that we provide 392 and the first column which is what this actually sell for in the dollars per square foot, the 393 R-10 properties seem to sell for higher. 394 And that is because the zoning of R-10 is not across the city. It applies to specific 395 locations and the value higher might reflect the location where the R-10 was zoned as 396 compared to where an R-8 might be zoned just in terms of intrinsic value. 397 When but we went in terms of thinking about some of the questions that came up 398 yesterday, the R-8 districts tend to have a slightly lower raw dollars per square foot than 399 the R-10 districts do and that may be just intrinsically because R-10 districts are mapped 400 differently in different areas and so they are just intrinsically higher valued land. I mean 401 that's what can conclude from that.

402	If you look at the information we submitted, you'll find that there's a difference
403	between the R8-10 unadjusted and the R-10 unadjusted. People pay more.
404	CHAIR SRINIVASAN: Okay. I think what would be
405	helpful, because it's come up a couple of times in the adjustments, is, again, in your
406	papers, just make it very clear, especially when you have things like other.
407	And, if you're saying that it's 1.2 times, it's better if you just give us maybe more
408	narrative then as vague as it right now.
409	MR. FREEMAN: I'll try to make it clearer.
410	CHAIR SRINIVASAN: I mean, it was very broad. You
411	just had location units, location within the building. Maybe you could just what do
412	you really mean by that?
413	MR. FREEMAN: We'll try to explain it a little bit more
414	clearly.
415	CHAIR SRINIVASAN: All right. Any other questions?
416	COMM. MONTANEZ: I think there was just some
417	discussion about whether or not they were true Central Park views?
418	CHAIR SRINIVASAN: Yes, but we've already talked
419	about that because we're assuming that, in fact, we're going to get a revised analysis and
420	we're just not looking at that.
421	MR. FREEMAN: You're going to get a revised analysis.
422	CHAIR SRINIVASAN: Right.

423	MR. FREEMAN: And, in the scheme that we looked at,
424	they were true Central Park views. They were above the landmark synagogue and that
425	synagogue is not something that could be torn down or replaced.
426	So, in fact, they were true Central Park views that would be there for the life of
427	the landmark and the Landmark's Commission doesn't take away that life, generally.
428	CHAIR SRINIVASAN: All right. Any other questions?
429	All right. Thank you, Mr. Freeman.
430	MR. FREEMAN: Were there any other questions that
431	were not related to the financial analysis that I could
432	CHAIR SRINIVASAN: Well, I think there were other
433	issues that were related to some of the analysis that was put forward, including the EAS
434	but, basically, you should incorporate that into a revised EAS and not just give us a piece
435	of paper that attaches to it.
436	I think we need to review the document in its totality so that should be revised and
437	I think that we want a revised set of papers that clearly outlines your arguments.
438	If your arguments have changed over time, then you need to provide us you've
439	heard the concerns of the Board but I think you should really give us a stand-alone
440	document which explains all this information that we've seen up till now and how this
441	project has changed at one place so it means, really, discussion of the facts as well as the
442	discussion of the findings.
443	MR. FREEMAN: And, there was some question about the
444	programmatic; the program implications for this, that you mentioned when I first came up
445	to the podium.

446	CHAIR SRINIVASAN: Yes. Well, that incorporates that
447	as well.
448	MR. FREEMAN: Okay. I just want to make sure that we
449	get all the concerns.
450	CHAIR SRINIVASAN: Okay. Thank you, Mr. Freeman.
451	All right. Mr. Lebow.
452	MR. LEBOW: Members of the Board of Standards and
453	Appeals, we do have a number of speakers today and we're going and try and
454	CHAIR SRINIVASAN: I'll ask you to limit each speaker
455	to three minutes in the interest of time because we have hearings new hearings as well
456	where there are a significant people number of people here to speak and we have your
457	papers and this is our third hearing.
458	So, I hope that everybody will be mindful of meeting that three minute.
459	MR. LEBOW: We shall abide by your rulings and
460	conform our remarks to that time limit.
461	CHAIR SRINIVASAN: All right.
462	MR. LEBOW: I'm going to speak for a lot less than three
463	minutes.
464	CHAIR SRINIVASAN: Okay.
465	MR. LEBOW: Because I don't want to detract from the
466	appraisers and from the experts who will criticize some of the things that you have
467	already mentioned.

468 But, we have been going through this for quite some time, now, and this is still 469 the same flawed application that it always was. 470 This is seeking seven variances to really violate the most sacred part of the Upper 471 West Side Historical District, namely, mid-block zoning, which is four to six stories and 472 we can't get away from that. 473 There is basically no reason to grant any of these applications for any of these 474 variances. 475 The testimony is still the same. This is a perfectly normal garden variety, 476 triangular site. 477 It is nothing special, even though there are two zoning lines. 478 You have heard what the community thinks about it. 479 We represent ourselves, every neighboring building and everybody up and down West 70<sup>th</sup> Street, and you've already heard that Community Board #7 is 100 percent 480 481 against granting any of these variances. 482 This is still a building which will be half luxury condominiums and there is 483 absolutely no doubt from all the testimony in all of these revisions that programmatic 484 needs can be fit into an as-of-right building. 485 And, I'm not talking about strange programmatic needs; every conceivable 486 programmatic need. 487 I mean, the biggest change is this daycare center, which is hardly a religious 488 institution programmatic need that I have ever heard of but all of our statistics that we 489 have given you show that the programmatic needs, even with a daycare center, the drop-490 off for toddlers can fit in an as-of-right building.

491	At that point, I think I'm going to ask Marty Levine, who is Metropolitan
492	Evaluation, who is as good as they come, to talk about some of the things that you were
493	just addressing.
494	CHAIR SRINIVASAN: Okay. Mr. Levine.
495	MS. MATIAS: Please identify yourself for the record, Mr.
496	Levine. You'll have three minutes.
497	MR. LEVINE: My name is Martin Levine.
498	I'm a real estate appraiser. I have testified on this case before.
499	I have a handout summarizing actually explaining my review of
500	Freeman/Frazier's April 1st submission.
501	I would like to read a statement. "As I have maintained any representation that
502	the property located at 6 to 10 West 70 <sup>th</sup> Street is not economically feasible to develop
503	with an as-of-right building is completely without merit.
504	This level rectangular site, located just off Central Park West, is zoned to permit
505	multi-family construction and can easily accommodate development of a highly
506	marketable condominium.
507	Only through gross distortion of economic valuation assumptions and
508	sidestepping the Board of Standard and Appeal's own instructions, do Freeman/Frazier
509	present analyzes that result in economic unfeasibility.
510	Their April 1st letters criticized MVS for not following and understanding BSA
511	regulations.
512	Quite interestingly, BSA has on their web site detailed instructions for completing
513	an application.

514 If we hold their feet to the fire and see how well they completed that, I think it's a 515 very good critique." 516 The financial submission, I'm quoting, "should illustrate the hardship caused by 517 the unique physical conditions present at the site." And, then you ought to present 518 economic analysis towards that. 519 For bulk variation, point number two, "For bulk variance applications, separate 520 financial analysis must be performed for the existing complying and proposed conditions. 521 No such financial analysis was provided on the existing conditions and there 522 analysis of the complying condition was not responsive to the BSA instructions and 523 request for an all residential as-of-right development." 524 Point number three, "The economic hardship that arises from the unique physical 525 condition must be quantified and the cost to remedy such hardship should be given in 526 dollar figures. 527 The Freeman/Frazier reports do not specify any unique physical conditions and 528 confuse site conditions with physical conditions; the latter being the language of the (a) 529 finding. 530 We were unable to find anything submitted that supports the Freeman/Frazier 531 assertion of unique physical conditions present at the site or of the relationship of the 532 financial hardship to the unidentified physical conditions. 533 The conditions described are not physical conditions of the site but circumstances 534 that result solely from the desire of having a mixed use community use facility and 535 residential condominiums sharing the same site."

536	Point number five. For condominium development proposal, the following
537	information is required, "The market value of the property; the acquisition costs and date
538	of acquisition and percentage return on equity, which is net profit divided by equity."
539	That's a definition that the BSA presents.
540	CHAIR SRINIVASAN: Mr. Levine, can you conclude
541	your statement?
542	MR. LEVINE: Yes, I will.
543	CHAIR SRINIVASAN: Thank you.
544	MR. LEVINE: They have not followed the BSA
545	requirements and following the BSA requirements, analyzing the net profit based on the
546	equity contribution in their various schemes, scheme as-of-right scheme, residential
547	FAR of four results in total percentage return on equity of fifty-five percent, fifteen
548	percent on an annualized basis and a whopping 46 percent on their proposed developmen
549	without penthouse scheme.
550	Analyzing this correctly in concurrence with the BSA requirements does result in
551	the aforesaid economic feasibility."
552	CHAIR SRINIVASAN: All right. I know you have given
553	us your papers. We will review them but we have to move onto the next speaker and
554	we'll ask Mr. Freeman to respond back to this set of papers as well.
555	MR. LEVINE: I spent a lot of time putting these points
556	together.
557	CHAIR SRINIVASAN: I understand the thrust of your
558	argument is basically the as-of-right works, isn't that correct?

559	MR. LEVINE: Thank you very much.
560	CHAIR SRINIVASAN: The next speaker.
561	MS. MATIAS: Please identify yourself for the record.
562	MS. COSETINO: My name is Kathryn Cosentino.
563	I'm a real estate appraiser with the Valuation and Consulting Group at Grub and
564	Ellis.
565	I prepared an appraisal report for seven apartments that are located on the 7 <sup>th</sup> , 8 <sup>th</sup>
566	and 9th floors of 18 West 70th Street that were most adversely impacted by the
567	construction of this new building that was going to close off the windows, closing the air
568	shaft to the apartments in that building and I found that the impacted value as a result of
569	losing views of Central Park from those seven apartments totaled approximately
570	\$2,570,000.
571	And, that's based on the fact that the top floor apartments have very good natural
572	lighting now without the obstruction and the Central Park views always command a
573	higher value or a higher price when they're being sold as opposed to buildings that are
574	located or apartments that are located in the same building on the other side of the
575	building on the west side that may not have the views.
576	I also took into consideration the fact that the apartments on the lowest floors of
577	18 West 70 <sup>th</sup> Street, in addition to the apartments that face the courtyard from 90 Central
578	Park West and from the residential building on West 69 <sup>th</sup> Street, were going to lose a lot
579	of the natural lighting and the air quality.
580	It's very hard to put a dollar amount on those features but I know from experience
581	that when you've given a choice to purchase an apartment with natural lighting, that's

382	good and without or with a flow air through the apartments, the buyer generally
583	chooses the apartment with brighter lighting.
584	And, I always make it a point to point out whether or not the apartment has good
585	natural lighting. That's one of the features that's generally in the (Unintelligible).
586	Any questions?
587	CHAIR SRINIVASAN: Any questions? Thank you. The
588	next speaker.
589	MS. MATIAS: Please identify yourself for the record.
590	MR. MORRISON: My name is Craig Morrison. I'm a
591	registered architect and consultant to Landmark West and the opposition to this matter.
592	In response to Charles A. Platt's submission of March 28th, 2008, as has been
593	referred to in my prior submissions, I reiterate the statements in those submissions which
594	are no contraindicated by Mr. Platt's latest letter.
595	All of CSI's programmatic needs, as shown in Mr. Platt's drawings of December
596	27 <sup>th</sup> , 2007 and filed on December 28 <sup>th</sup> , could easily be satisfied that an as-of-right
597	building along and certainly with other buildings on the zoning site as reflected in as-of-
598	right schemes (a), (b) and (c), prepared by Mr. Platt on October 22 <sup>nd</sup> , 2007, filed October
599	27 <sup>th</sup> , all programmatic educational needs can be satisfied on floors two through four of
600	the opposed as-of-right buildings without a need of variance.
601	CSI's accessibility needs can be met easily in the areas marked on my previous
602	opposition Exhibit GG 12.
603	It appears that the only required change is to replace the existing elevator with one
604	that is ADA compliant and that extends to the cellar levels. I know that CSI does not

claim that the existing elevator, even though it may not be fully ADA complaint, cannot 606 accommodate most wheelchairs. 607 My submission makes no attempt to redesign the proposed facility, only to 608 demonstrate that an as-of-right envelope, combined with other facilities on the zoning 609 site, contains far more than sufficient space with which to house the congregation's 610 mission. 611 My graphics are only to support the fact that there's 612 sufficient space, not to propose alternative room layouts and assignments. 613 Regarding a couple of specific attacks, the Rabbi's office, we don't propose to 614 invade it. 615 While the Rabbi needs a private office to oversee the affairs of this large 616 organization, as its spiritual leader, he probably will do some tutoring, very possibly in 617 the comfort of his office. 618 (Unintelligible) they're presented on either suggestion. They use wide 619 (Unintelligible) facilities of every type to attain just the flexibility that the synagogue's 620 program indicates. 621 The babysitting rooms, it seems ironic that a room labeled babysitting is 622 unsuitable for what is, essentially, a babysitting function. 623 But, as I stated above, the only attempt that I make is to show the fact of sufficient 624 space. 625 If this room doesn't work for toddlers, use it for something else. 626 Code allowances. Well, my first submission referenced Code (Unintelligible). 627 My revision was based upon a much higher space allocation allowance.

605

628	There are two general statements, first, none of CSI's presentations considers the
629	issue of availability of the many spaces in the existing synagogue.
630	Note that pages 9 through 13 in Mr. Freeman's statement, dated December 28th,
631	2007, describe programmatic use of the Levy Auditorium, the Rabbi's and or Cantor's
632	offices and the Elias room.
633	Number two, CSI does not assign floors five and six of an as-of-right building for
634	programmatic use.
635	No justification is provided, for example, as to why caretaker can't be housed in
636	the existing parsonage.
637	The drawings submitted by CSI are clear that an as-of-right building provides
638	sufficient space to satisfy their claimed needs.
639	Even without a personal inspection, which was requested two months ago, the
640	Board should accept from the all reasonable inferences to be made from CSI's drawings
641	and other statements. Thank you.
642	CHAIR SRINIVASAN: Thank you. The next speaker.
643	You can come to the podium, first, and then sign in later.
644	MR. GREER: Madam Chair, members of the Board, I'm
645	James Greer. I've appeared before you in the all the preceding hearings on this case.
646	I have submitted a summary of some thoughts I had relating to two points, one
647	that came up yesterday regarding the need to provide for CSI's future program needs.
648	I believe that to put it most charitably, there is ample for any conceivable
649	expansion of CSI's needs.

650	Mr. Morrison has just referred to that. We can demonstrate that, I would guess,
651	probably something on the order of 20,000 square feet as opposed to the roughly 3800
652	that CSI thinks it needs now.
653	I have two the second thing I wish to amplify, something Mr. Morrison said
654	about the ability of CSI to get its program in an as-of-right building.
655	I have prepared a some charts, which you should have before you, the first of
656	which, LL 1 of 4, has two related tables and charts.
657	The top one, which shows in blue the amount of student hours per day used by
658	CSI's program, and the upper one, the difference between that and the total amount of
659	sorry, square footage, the total amount of square footage available in an as-of-right
660	building.
661	The second, Table B and Chart B, show those same calculations for a proposed
662	building.
663	The first, I think, makes reasonable clear that although it's close on Thursday,
664	every other day of the week CSI has no problem housing any of its programs and even
665	Thursday it's close, but there's ample room.
666	In a proposed building, the amount of surplus space is enormous and that forgets
667	the 1200 square feet for the caretaker's apartment and the five hundred feet on the floors
668	five and six and, I don't know, 10, 12, 13,000 square feet in the existing building or any
669	renovation of it.
670	The second thing, I want to emphasize, why is CSI so insistent? I think the
671	answer is very clear. It's all about Betrobon. (Phonetic)

0/2	11 you look at Freeman/Frazier's exhibit, I think it's A-2, in their October 24"
673	submission, that shows Betrobon (Phonetic) paying something on the order of \$1.2
674	million per year in rent.
675	They now pay approximately \$480,000 a year in rent. There is no way in the
676	world that they can use as-of-right space to pay that kind of rent. And, it is abundantly
677	clear that that's the sole purpose that's driving this programmatic need discussion.
678	I've laid this out in much greater detail and hope with more clarity but that's the
679	essence of it. Thank you very much.
680	CHAIR SRINIVASAN: Thank you very much. The next
681	speaker. Mr. Sugarman.
682	MR. SUGARMAN: I'm Alan Sugarman. I've appeared
683	before you previously.
684	I don't want to take up a lot of your time. First, I want to go over a couple of
685	comments made yesterday during the executive committee or the executive meeting.
686	It's something that was just said yesterday and today.
687	I believe the Chair called the courtyard a scheme a complying scheme and I'm
688	not sure what you mean by complying.
689	CHAIR SRINIVASAN: A complying courtyard; a
690	complying court under the regulations for outer court.
691	MR. SUGARMAN: Right. But, it does it also, you
692	understand it, that they could have put a courtyard on the front of the building and we
693	suspect the reason they haven't shown you that is they would have to go back to
694	Landmarks. I just wasn't sure what you meant by that.

695	CHAIR SRINIVASAN: That's what I meant.
696	MR. SUGARMAN: Yesterday, also, you mentioned
697	shadow studies, and I don't think you brought that up again today but I think you
698	mentioned that yesterday.
699	And, I want to point out that Mr. Mulford, (Phonetic), he's not part of this formal
700	or informal consortium and we thought he had sent a copy to Mr. Freeman, and if he
701	needs a copy, we'll give him one immediately.
702	I wanted to go to my letter that I sent to you and just go briefly through some
703	requests I had. One was that I want to have Mr our architect inspect the site. We
704	asked for this two months ago.
705	Since the applicant is claiming the building is obsolete, which is something an
706	architect could look at. He's claiming, also, its access issues, which our architect has to
707	see visibly. And, their recent submission criticizes his analysis of the existing space. We
708	need an inspection for that.
709	They also claim that the parsonage is although they can charge \$20,000 a year
710	for a private tenant, it's not suitable for the caretaker. We believe the architect should be
711	allowed to inspect the premises.
712	The second thing is we ask that we have the opportunity to review the findings of
713	facts submitted after they are submitted. I know you asked for those, again, yesterday.
714	And, in a moment, I will look at what I see their findings are in Condition A.
715	We have some other requests in my letter. I believe, again, in looking at the rules
716	that the Board should be collecting more information on the Betrabon (Phonetic) income.
717	It's in your rules. It clearly goes to the heart of what this transaction is about.

/18	Now, yesterday, it was questioned whether or not there was any I had said in
719	my memo that a split lot in an obsolete building were not unique site conditions and that
720	was questioned. We have done research on it. We haven't found any legal precedent for
721	that.
722	And, the statute is pretty clear. If you read the English language in that, it doesn't
723	encompass what they're trying to include here.
724	I would just like to point out that one of the problems we're having here is the
725	rehash of material that's basically rubbish. And, if I could just have a moment to look at
726	just one item, here.
727	CHAIR SRINIVASAN: Just one item and then
728	MR. SUGARMAN: It's the first page and it's item
729	number two.
730	"A development site and the remaining one third of the zoning lot as feasible
731	development is hampered by the presence of a zoning district boundary and requirements
732	to alien its street wall and east elevation with the existing synagogue building."
733	Now, what's that about? Can anyone explain that to me? I can explain what
734	they're trying to do. I feel like a Geico commercial interpreter. But, the point is
735	CHAIR SRINIVASAN: All right, Mr. Sugarman
736	MR. SUGARMAN: that the east elevation has to do
737	with the original variance they had to get for a forty foot separation. Well, that's gone.
738	CHAIR SRINIVASAN: All right, Mr. Sugarman.
739	MR. SUGARMAN: And, the street wall is the Landmark's
740	issue.

741	CHAIR SRINIVASAN: Okay. We're giving each person
742	three minutes.
743	MR. SUGARMAN: Well, I understand that.
744	CHAIR SRINIVASAN: All right. So, we have your
745	papers. We will review that, all right.
746	MR. SUGARMAN: Thank you.
747	CHAIR SRINIVASAN: Thank you, Mr. Sugarman. The
748	next speaker. Ms. Wood.
749	MS. WOOD: Good afternoon, Commissioners. I'm Kate
750	Wood, speaking on behalf of Landmark West.
751	Our testimony, today, addresses the applicant's failure to meeting Finding (a).
752	As evidence of this failure, Landmark West has submitted to the Board a draft of
753	a community initiated planning study that was prepared by professional, architectural and
754	urban design consultants, Weiss Pluse Yose, (Phonetic) analyzing potential development
755	sites along Central Park West between 59 <sup>th</sup> and 110 <sup>th</sup> Streets.
756	And, let me emphasize that this study was not prepared in order to respond to or
757	refute any aspect of the present application. Rather, it is an objective empirical report
758	that reflects long-standing community concern based on real-life observation of the kinds
759	of applications that are repeatedly presented to city agencies, including this Board, about
760	the cumulative impacts of development that seeks to exploit variance and Special Permit
761	processes.
762	The Weiss Pluse Yose Phonetic) study identifies ten soft sites along Central Park
763	West.

764 This finding is in stark contrast to the applicant's misleading assertion in its March 11<sup>th</sup>, 2008 and December 28<sup>th</sup>, 2007 submissions that not a single soft site exists 765 766 along Central Park West in this area. 767 Each of the sites identified by Weiss, Pluse Yose (Phonetic) is occupied by a low-768 rise, Landmark protected structure or structures and has a substantial amount of unused 769 zoning floor area. 770 Furthermore, each site is governed by contextual zoning that limits the matter in 771 which floor area can be used. Congregation Shearith Israel, at 70<sup>th</sup> Street, the Fourth Universal Society at 76<sup>th</sup> 772 Street, the New York Historical Society between 76<sup>th</sup> and 77<sup>th</sup> Streets and Trevor Day 773 School at 88<sup>th</sup> Street are four examples of sites that are split between the two contextual 774 775 zoning districts, R-8 (b) and R-10 (a) further limiting potential development. 776 Approximately 27 percent of Congregation Shearith Israel site is in the R-8 (b) 777 zoning district. Seventeen percent of the - - I'm sorry - - the Fourth Universal Site; 31 778 percent of the New York Historical Society site and 33 percent of the Trevor Day School 779 cite, all located in the R-8 (b) zoning district split between those two districts. 780 Therefore, the applicant cannot argue that the availability of significant unused 781 floor area; the contextual zoning or the presence of a zoning boundary creates a unique 782 condition. 783 Certainly, none of these regulatory factors constitutes a physical condition 784 peculiar to and inherent in the lot nor are they, by any means, rare in the surrounding 785 neighborhood.

786	It could be argued and, indeed, has been argued that buildings on these various
787	soft cites are physically obsolete; that they do not meet safety and accessibility standards
788	and that expensive and programmatically necessary modernization is the only possibly
789	is only possible through the use of available air rights to develop market-rate residential
790	units. This is not an argument that's made to any of us.
791	So, in conclusion, none of these arguments, individually or collectively, is
792	sufficient for meeting Finding A.
793	And, if all parcels similarly situated along Central Park West were granted
794	variances, the zoning of Central Park West and its adjacent low-rise mid blocks would be
795	materially changed in a way that would essentially undue the 1984 contextual rezoning.
796	Therefore, we urge you to deny this application. Thank you very much.
797	CHAIR SRINIVASAN: Thank you, Ms. Wood.
798	I have just a question and maybe a clarification.
799	I know you started off by saying this is not necessarily the study is not
800	necessarily related just to the site but
801	MS. WOOD: Not directly, no.
802	CHAIR SRINIVASAN: I think what you're telling us is
803	that there may be zoning provisions where there's a Special Permit or a variance which
804	allows you to waive contextual zoning which, from a policy standpoint, you do not
805	support. But, I'm just wondering what you want us to do with that because it does exist.
806	You have Special Permit provisions which allow you waive it through a process and you
807	have a variance.

808	And, I think at the first hearing I understand the concerns of the Upper West
809	Side that you worked very hard for the contextual zoning over here but that kind of
810	zoning proposals that have been enacted anywhere in the city have the same amount of
811	there as sacrosanct to another community as this is to you.
812	MS. WOOD: Right. And, I understand that there is
813	process that is a legitimate process.
814	But, what I'm pointing out is that the scenario that exists on the West 70 <sup>th</sup> Street
815	site is not unique and there are all of these other sites where the same factors, regulatory
816	factors, physical conditions in some cases do apply.
817	So, I'm just saying that if this grant, this variance is granted, these set of seven
818	variance are granted, that there is a real issue about how that impacts the zoning of the
819	entire stretch of Central Park West and that's something that we just want to look at the
820	bigger picture and that was the goal of the report.
821	But, it hits home right here on West 70 <sup>th</sup> Street.
822	CHAIR SRINIVASAN: All right. Thank you, Ms. Wood.
823	The next speaker. Yes.
824	MR. PRINCE: Hello. My name is Ron Prince. I've
825	spoken here before. I'm with a committee appointed by the Board of Directors at 18
826	West 70 <sup>th</sup> Street.
827	There are three points that we feel essential to emphasize during this stage of the
828	process.

829	The first is, number one, we want to make our feelings on the so-called notch or
830	court proposal abundantly clear. It is not a satisfactory outcome. It provides no one at 18
831	West 70 <sup>th</sup> Street with a sense of satisfaction or relief.
832	If you see it as a compromise, we ask with whom? It is an opt out if not a copout
833	and we hope that you won't opt out but, rather, do the job and reject the request for
834	variances that fail to meet the five findings.
835	Point two, a reminder. So much attention of and so much discussion has been
836	devoted to the seven lot line windows. There are actually many more windows that are
837	affected at 18 West 70 <sup>th</sup> Street.
838	There are 27 courtyard windows on floors seven, eight and nine. These would see
839	sky in an as-of-right scenario. They would look onto an air shaft under the proposal.
840	Behind each window are people and families to whom injury will be done if the
841	variances are granted.
842	Point three. Mr. Freeman describes the luxury condominiums as the project's
843	economic engine.
844	We think this is a misstatement. In truth, we, in the neighboring buildings, are the
845	project's economic engine.
846	CSI is seeking to have its neighbors make a very sizeable and very forcible
847	donation.
848	Its financial gain is derived directly from our financial loss.
849	Please do not use your authority to grant zoning variances to create a compulsory
850	transfer of equity from community to this institution. Thank you.

851	CHAIR SRINIVASAN: Thank you, Mr. Prince. The next
852	speaker. Mr. Prince, if you can write your name down, please. Thank you.
853	MR. SIMON: My name is Bruce Simon, a resident of the
854	Upper West Side, and I've also spoken before the Board before.
855	First, I'd like to thank the Board and the Chair for requesting a new stand-alone
856	document from the applicant putting in one place what it is, actually, that is being sought
857	and the analysis that supports that and the comparisons that have to be made.
858	I would remind the Board that there have already been seven submissions from
859	the applicant on the financial analysis. This will now be the eighth.
860	I believe the total number of pages for the seven is upwards of 140, 150 pages.
861	I grew up in Hamels, (Phonetic) Queens, and we used to play stickball on the
862	street and there was a concept known as a do-over when the batter could, under certain
863	conditions, do over the previous play. But, it was only if there were extraneous
864	circumstances. If traffic was coming down, you could get a do-over. But, you didn't get
865	a do-over if you just didn't like the pitch or if you were expecting a fastball and you got a
866	curve. It had to be something external.
867	I would suggest that this Board has bent over backwards, and I'm sure it's in
868	connection with the Chair's perceived role as the protector and the Shepard of the statute
869	and its constitutionality, and we certainly understand that.
870	We would ask if there's going to be what appears to be, yet, another full-blown
871	application, that the opponents be given a reasonable opportunity to analyze it and to
872	respond.

873	You have seen from us repeatedly submissions from well recognized folks;
874	experts at the top of their field.
875	We would like them, once again, to review what will now be the eighth
876	submission by the applicant.
877	We assure you we will do it promptly. We will do it in good faith. We will do it,
878	I believe, with the competence with which we have done it and, perhaps, we will
879	approach the end of the series of do-overs. Thank you very much.
880	CHAIR SRINIVASAN: Thank you, Mr. Simon.
881	MS. MATIAS: Mr. Simon, can you sign.
882	CHAIR SRINIVASAN: Are there anymore speakers on
883	this item?
884	MR. LEBOW: This ends how we have divided it up
885	among ourselves but, as you know, we don't speak for absolutely everybody, so I don't
886	know whether there are speakers but they are
887	CHAIR SRINIVASAN: All right. Your team is done.
888	MR. LEBOW: Our presentation is finished.
889	CHAIR SRINIVASAN: Okay. Thank you, Mr. Lebow.
890	Are there any speakers? Yes. Please come forward. Each person will be given three
891	minutes.
892	MR. MULFORD: Commissioners, I'm Jim Mulford,
893	resident of the West Side and I'm not in principal opposed to a CSI expansion, per se, but
894	the submissions are flawed and there are errors. They might be considered technical or
895	conforming to a common practice but they have consequences.

896 Let me name three. The applicant has failed to identify equity as required, as Mr. 897 Levine said, in any submission concerning the financial feasibility of condominiums and 898 it defines what that equity is and it defines the return on equity. The applicant has not 899 supplied this information. 900 Second, the ROI's that they have submitted are incorrect. 901 The project financials show a line labeled ROI but it is neither a true return on 902 investment nor the BSA definition of return on equity. 903 Third, as I've heard today, the rights valuations are questionable. There's a 904 disagreement both on values and process and which arises because there's no developer 905 bid but there is a better method in my letter of - - as you mentioned - - received by April 11th which produces an acquisition cost based only on CSI figures that they've already 906 907 submitted and the definition of return on investment and this relates only to the West 70<sup>th</sup> 908 Street site. It doesn't require information on other sites or the extrapolation. 909 Now, these omissions or errors have consequences. First, the ROI figures as 910 presented mask huge profits. 911 On the most recent courtyard, for example, the ROI, according to your definitions. 912 is actually sixty-nine percent. 913 If CSI were to be its own developer, the figure rises to 144 percent. 914 Second, it shows that the as-of-right uses are, in fact, profitable. Therefore, for 915 example, two of the ones submitted in December have return-on-investment of fifteen 916 percent and thirty percent. 917 Consequently, it's difficult, at least, to make a finding, a 72-21 (b) finding that 918 lack of reasonable profitability produces a justification for variances.

919	Third, the BSA procedures, themselves, are vulnerable. If you ignore the BSA
920	rules, take questionable valuations and
921	CHAIR SRINIVASAN: Mr. Mulford, if you can conclude
922	There are other speakers here.
923	MR. MULFORD: produce results that have enormous
924	profits, there's a vulnerability there. Thanks.
925	CHAIR SRINIVASAN: Thank you. The next speaker.
926	MR. LEPOW: My name is Howard Lepow. I'm on the
927	board of 18 Owner's Corp. I also was the person that converted the building to a co-op.
928	I subsequently still own a great number of apartments in the building, most of
929	which will be affected by this.
930	I'm also a developer and going through all the documents that I've seen so far
931	from CSI, from a development or developer's point-of-view, I mean, I can't fault them
932	for asking for it.
933	However I mean I don't have to remind you if these variances are granted,
934	the applicability of it is to the Remar (Phonetic) site on the East Side, the Historical
935	Society, St. Vincent's downtown. And, if you just extend it and look at it from a
936	developer's point-of-view, I get the variance. I build what I want on West 70 <sup>th</sup> Street.
937	Then, I look at it and I know that Shelly has said this before, the reason they want to go
938	up as high as they want is because they have views of Central Park.
939	What then stops them from building on top of the Parsonage House. That's a
940	five-story structure. It's twenty-five feet wide. They could go up maybe another five or
941	seven floors on that.

942	So, I think you're going to have a problem because if you grant this on 70 <sup>th</sup> , it's
943	definitely going to affect Central Park West and, of course, the other sites.
944	So, I hope you will consider this a very serious situation for the City of New
945	York, not just West 70 <sup>th</sup> . Thank you.
946	CHAIR SRINIVASAN: Thank you. The next speaker.
947	MR. CHAUSOW: Thank you. My name is Jared
948	Chausow. I'm a Legislative Aid to State Senator Tom Duane. He is in Albany and so
949	I'm delivery testimony on his behalf, and I'll have copies for the Board.
950	"My name is Thomas K. Duane and I represent New York State's 29th Senatorial
951	District, which includes Upper West Side, where Congregation Shearith Israel's site for
952	its proposed building at 6 through 10 West 70 <sup>th</sup> Street is located.
953	As you know, I spoke against CSI's original submission to the Board of Standards
954	and Appeals at the November 27th, 2007 hearing and against the second submission at the
955	February 12 <sup>th</sup> , 2008 hearing.
956	It is to my dismay that I have to testify on this issue, again.
957	I do not find CSI's new submission to be substantively different from the and
958	the same objections that I had to the original application still stand.
959	Congregation Shearith Israel is a religious, non-for-profit institution; plans to
960	construct a new community house at 6 through 10 West 70 <sup>th</sup> Street for its programmatic
961	needs.
962	However, while CSI could construct as-of-right an appropriately sized building
963	for these purposes under the area's mid-block R-8 (b) contextual zoning that is part of the

Upper West Side Central Park West Historic District, it is, instead, seeking seven variances from the BSA.

Most of these variances will be used to construct five new floors and market rate residential units for revenue generating purposes and do not resolve any hardship or satisfy any programmatic need that is not self-created.

As I have previously testified to the BSA, CSI has repeatedly modified its rationale for the variances without substantively changing its proposal.

For example, in none of its submissions has CSI adequately addressed the negative impact that the proposed building would have on its low-rise brownstone scale mid-block neighborhood.

Finding (c) of Section 72-21 of the Zoning Resolution states, "That a variance must not alter the essential character of the neighborhood or district in which the zoning lot is located; substantially impair appropriate use or development of adjacent property or be detrimental to the public welfare."

To construct the additional five floors of private residential units, CSI is seeking a height variance that would allow it to build thirty feet taller than what is currently allowed under the R-8 (b) mid-block contextual zoning within which it is located.

As Community Board #7 noted in its December, 2007 resolution on CSI's second submission, a building of this height would be out-of-character with the mid-block zoning of the historic brownstone block, with (Unintelligible) the nearby residences and would alter the essential character of the neighborhood.

Additionally, the overhead building would block the light, air and views of adjacent apartments casting luminous shadows on neighboring low-rise historic buildings along West  $70^{th}$  Street, resulting in significantly diminished property values.

I understand and appreciate that CSI is considering a reduction in the outer courts of floors six through eight or a notch to partially address this issue of obstruction of lot line windows. However, there will still be windows that are blocked and the 105.8 foot mixed use building would nonetheless violate this section of the Zoning Resolution.

While others have argued that some of the proposed variances meets some of the requisite criteria, there is widespread consensus among community members, preservation advocates and area elected and appointed (Unintelligible) that none of the variances satisfy all five criteria established in Section 72-21 of the Zoning Resolution.

It is absolutely essential that the BSA gives the community the same credence that it gives the applicant.

As the State Senator representing much of Manhattan, I continuously work with community activists and other elected officials to fight many inappropriate developments that would encroach on the neighborhood's character, quality of life and sustainability.

The negative effects of this application, if approved by the BSA, would not only directly harm the neighborhood of the Upper West Side but also the precedent created by such a decision would seriously set back preservation efforts across the City as developers and property owners become empowered to seek inappropriate variances to develop their real estate holdings.

Our City's zoning and the Historic Preservation Laws specifically designed to protect the character and sustainability of our neighborhoods will be rendered ineffective

1008	if special exemptions are readily given to developers, including non-profit organizations
1009	seeking to expand their coffers at the expense of the community.
1010	CHAIR SRINIVASAN: All right, if you can conclude.
1011	MR. CHAUSOW: In light of these matters, I strongly urge
1012	the BSA to deny CSI's variances." Thank you.
1013	CHAIR SRINIVASAN: All right. You can submit the
1014	paper, also, if you'd like to. The next speaker.
1015	MR. KAPLAN: Good afternoon. My name is Michael
1016	Kaplan. I'm here to speak today on behalf of State Assembly Member Richard Gottfried
1017	who like Senator Duane, is also in Albany today.
1018	"My name is Richard M. Gottfried. I am the Assembly Member representing the
1019	75 <sup>th</sup> Assembly District, which includes Congregation Shearith Israel and the site of the
1020	proposed new building.
1021	If BSA approves these variances, the new building would harm its neighbors and
1022	neighborhood and advance a dangerous trend in land use.
1023	Hundreds of pages of new submissions and responses have been exchanged since
1024	these proceedings began in November.
1025	However, the underlying issues have not changed.
1026	The harms imposed on the synagogue's neighbors include covering more lot line
1027	windows than would be permitted in an as-of-right plan and reducing light and air for the
1028	neighboring apartments that face the rear yard.
1029	For the neighborhood, as a whole, the proposed building is too tall and out-of-
1030	character with the Historic District's side streets.

1031 If BSA allows these variances, property owners and developers across the city 1032 will feel empowered to develop their real estate holdings without regard for the city's 1033 zoning and Historic Preservation Laws and policies. 1034 The Congregation's application does not meet the findings required for variances 1035 under Section 72-21 of the New York City Zoning Resolution. 1036 The split zone nature of the lot, which includes the Landmark synagogue, does 1037 not represent a unique physical condition or a hardship under Finding (a). 1038 The Congregation can develop a viable building suitable for a number of different 1039 uses without variances. There are no physical conditions restricting the Congregation's ability to generate 1040 1041 a reasonable return on this lot as discussed under Finding (b). 1042 If it chose, it could generate a more than reasonable return on an as-of-right 1043 residential building on the site. 1044 I am very concerned about the four to seven, depending on which version of the developer's plan you're reviewing; lot line windows on 18 West 70<sup>th</sup> Street that will be 1045 covered by the new community house and residences. 1046 This deprives the residents of 18 West 70<sup>th</sup> Street of property value, light and air. 1047 The project deprives all the residents of the Historic District their value for the 1048 1049 financial benefit of the Congregation. 1050 Transferring the property value from the neighbors to the Congregation 1051 effectively forces them to make a substantial and involuntary contribution for a facility 1052 which the Congregation's members ought to be paying.

1053	According to the appraisal reports submitted by Grubb and Ellis, the estimated
1054	aggregate loss to the residents at 18 West 70 <sup>th</sup> Street will be nearly \$2.6 million.
1055	Finding (c) dictates the variance will not substantially impair the appropriate use
1056	or development of adjacent property and will not be detrimental to the public welfare.
1057	Reducing light and air diminishes the value of the surrounding buildings and the
1058	health of their residents.
1059	There is nothing preventing the congregation from developing a viable as-of-right
1060	building on its site.
1061	The cited hardships are generated by the Congregation's desire to utilize the space
1062	for both programmatic uses and to create a significant financial return and are, therefore,
1063	self-imposed under Finding (b).
1064	Neither of these functions could be accomplished as-of-right.
1065	The Zoning Resolution does not allow for variances that so that not-for-profit
1066	organizations can meet both goals.
1067	Whether or not the Congregation's Pastor (Unintelligible) could have envisioned
1068	this future zoning regulation is irrelevant.
1069	CHAIR SRINIVASAN: If you can conclude, please.
1070	MR. KAPLAN: I urge the Board of Standards and Appeals
1071	to reject the application in its entirety." Thank you.
1072	CHAIR SRINIVASAN: Thank you. The next speaker.
1073	MS. DAVIS: Good Day. I'm Katherine Davis. I spoke at
1074	the last BSA meeting.

1075 CSI intermixes two kinds of hardship, the regulatory site-specific hardship with 1076 an additional form of hardship, also (Unintelligible) to as residential solely to provide the 1077 economic engine. But, who's hardship is it? The developer's? The Congregation's? It 1078 has been shown that the developer has high returns on equity if, irrespective, of whether 1079 CSI is the developer or a third party. 1080 Yet, no evidence has been provided for the Congregation's hardship. If BSA accepts CSI's additional hardship, then one pursues a certain path, if not, 1081 then another. 1082 The economic engine argument is that CSI has insufficient funds to build a 1083 1084 community house without the condos. 1085 If this is true, the need to rise from CSI's financial position, for which BSA has no 1086 information, project financials are irrelevant. The information that needs to be analyzed is, first, CSI's audited financial 1087 1088 statements for the past three years. Resources are spent over time. Second, CSI forecasts before and after the community house is built for all 1089 1090 sources of income and cost delineated by type to test credibility. 1091 Third, any contributions or explanation for lack of contributions to the community 1092 house from the congregation. These individuals are highly publicized for the 1093 philanthropy, in general, and in specific, for Jewish organizations. See my letter of March 31<sup>st</sup> for a starter kit. 1094 1095 When evaluating this information, BSA has tacitly concurred with CSI's claim of 1096 financial hardship which is simply an obstruction for a profitable real estate deal.

1097	On the other hand, if BSA does not except the CSI additional form of hardship
1098	that leaves only the site-specific hardship where there are no unique conditions.
1099	But, even if there were unique conditions, how could BSA decide on the
1100	minimum variances without knowing the rules of allocation of costs and income from the
1101	community house, all of which determine the number of condos needed and their size.
1102	So far we know that the CSI statement, money is totally eaten up by replacement
1103	is not accurate based on CSI's numbers. Thank you.
1104	CHAIR SRINIVASAN: Thank you. The next speaker.
1105	MS. MATIAS: The next speaker?
1106	CHAIR SRINIVASAN: All right. Anymore speakers on
1107	this item?
1108	All right. Mr. Freeman. Are there anymore speakers on this item? All right.
1109	Yes, Mr. Freeman, do you want to respond to any issues or
1110	MR. FREEMAN: Not at this time. I think we'll respond
1111	to
1112	CHAIR SRINIVASAN: All right.
1113	MR. FREEMAN: There is information we haven't
1114	received yet that we will have to review.
1115	CHAIR SRINIVASAN: Okay.
1116	I just want to say two things that I think, again, the development team's paper
1117	should address.
1118	One has to do with the issue of shadows, Mr. Sugarman did remind me, but I
1119	know there's been discussion regarding the change from an as-of-right envelope to the

1120 proposal in terms of - - from a CEQR prospective and how it affects neighboring 1121 properties? 1122 I think that's fine but I think what you should look at is from the finding - - from 1123 the (c) finding prospective and brief us on that. 1124 So, in your revised statement of facts and findings, you should discuss the implications of a larger building on the surrounding buildings on 70<sup>th</sup> Street and on 69<sup>th</sup> 1125 1126 Street as well. 1127 And, on the issue of program, at the first hearing, I believe the development team 1128 came to the Board and said that the variances that are being requested for the program is 1129 essentially the rear yard issue; is on three floors; is driven by the program of Shearith 1130 Israel and not by the fact that there's a tenant school that may be using those spaces. 1131 So, I think what would be helpful in just - - in the diagrams that you've given us, 1132 because we understand that you may be using some of the spaces for the tenant school 1133 but I think we just want to make it clear, diagrammatically, that the variance aspect of 1134 this is really being driven by the programs that are essential to Shearith Israel which, 1135 essentially, is the toddler program and the Hebrew School and, I believe, the adult 1136 training and those other aspects that you've identified. 1137 So, it's a little broad right now in terms of how the tenant school fits into those 1138 spaces and when they do? But, I think we just want to make it very clear that that 1139 additional ten foot encroachment is really driven by Shearith Israel's program. 1140 Are there any other questions or comments for either Mr. Freeman and their team 1141 or Mr. Lebow and his team?

1142	All right. So, we will set a schedule. Okay. Mr. Freeman, how much time does
1143	your team need?
1144	MR. FREEMAN: I think we probably would need for the
1145	financial questions about three weeks.
1146	CHAIR SRINIVASAN: Well, we're talking about the
1147	entire whatever you can confer, but three weeks?
1148	MR. FREEMAN: Four weeks.
1149	CHAIR SRINIVASAN: All right. Four weeks.
1150	So, May 13 <sup>th</sup> , all right. And, Mr. Lebow, we can give you four weeks as well, all
1151	right.
1152	So, June 10 <sup>th</sup> and we'll continue the hearing on June 24 <sup>th</sup> .
1153	The development team, if you can respond back to us on June 17 <sup>th</sup> , that would be
1154	helpful. June 10 <sup>th</sup> is your submission date, yes? All right, and
1155	MR. FREEMAN: I'd just like to request that we get all of
1156	the opposition's submissions in a timely fashion. There were pieces that came in after the
1157	rebuttal date that we haven't even seen yet.
1158	CHAIR SRINIVASAN: Yes. And, we understand that
1159	some of those papers are not related to the team.
1160	UNIDENFIEID SPEAKER: (Inaudible)
1161	CHAIR SRINIVASAN: All right. I know there's been a
1162	lot of back and forth and, in fact, you've given us papers today, as well, and we haven't
1163	had a chance to look at it.
1164	MR. FREEMAN: That's what I mean. It's the

1165	CHAIR SRINIVASAN: So, on the outset we will your
1166	team, we should make sure that you get the papers that we've been given today and you
1167	can respond to those papers as well as the instructions the Board has given you.
1168	MR. FREEMAN: Okay.
1169	CHAIR SRINIVASAN: All right.
1170	UNIDENTIFIED SPEAKER: Madam Chair, did you set a
1171	hearing date?
1172	CHAIR SRINIVASAN: Yes, the 24 <sup>th</sup> of June.
1173	000